New investment models for urban innovation ecosystems.

Dr Stefania Fiorentino

University of Cambridge, Department of Land Economy

sf696@cam.ac.uk

EXPO 2020 Swedish Pavilion, Dubai, 21st January 2022.





Outline & key steps in the research project

STAGE 1: Analysis of 5 case studies across Europe.

STAGE 2: Analysis of Public and Private sectors perspectives and roles.

- What is the value generated by such projects?
- What are the difficulties in developing them?
- What are the interests, benefits and setbacks for both parties?
- How do we translate the lessons learnt into a scoring framework & a set of assessment criteria (for public policy/attraction of private investment or future funding applications)?

STAGE 3: Drafting guidelines for supporting measures.

• Which kind of dedicated funding frameworks, policy and partnerships are needed?











5 Case Studies

WISTA, Adlershof, Germany.

Thess- INTEC, Thessaloniki, Greece.

Brainport, Eindhoven, Netherlands.

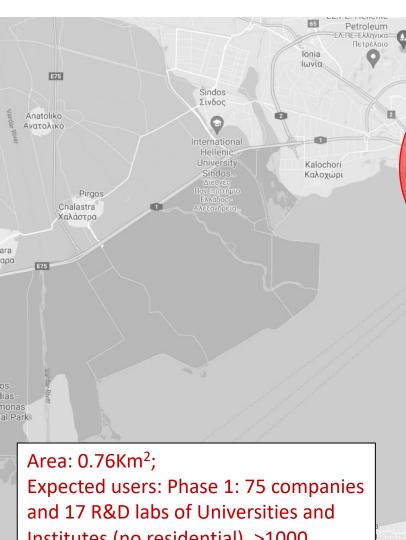
22@ Barcelona, Spain.

MIND, Milan, Italy.

Methodology

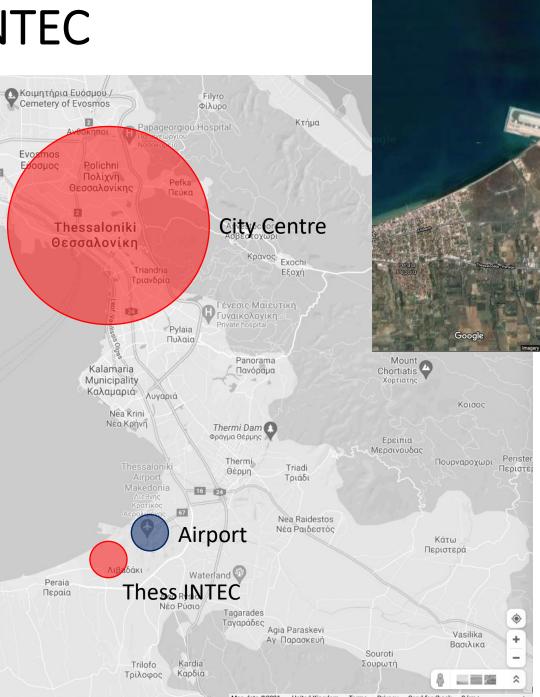
- We collected data from our experts for each of the 5 case studies.
- We analyzed the data and **compared the 5 cases** under some specific lenses.
- SWOT analysis for each case & Key Lessons Learnt.
- Workshop & round tables to collect opinions and insights from the workshop with key stakeholders from the private sector.
- Preliminary suggestions for investment & policy frameworks.

Location: Thess-INTEC



Institutes (no residential). >1000 employees

Development: 4 phases. Started in 2018.



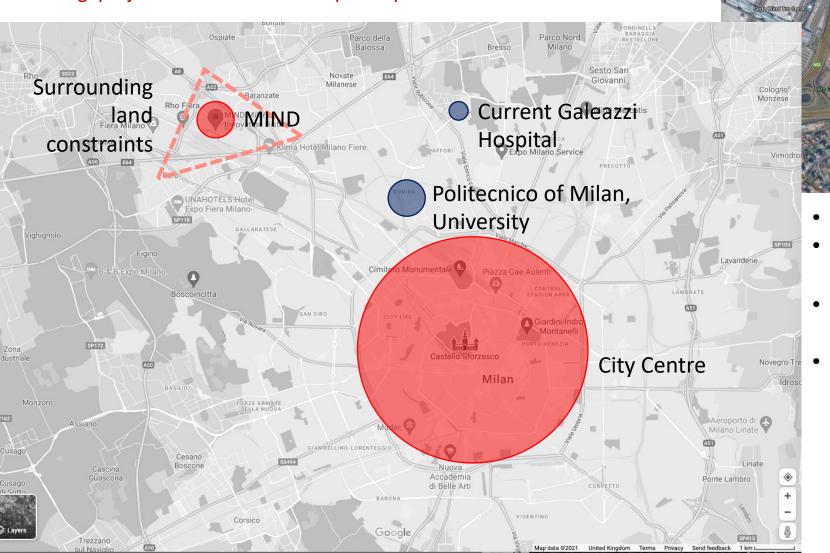
- Currently a greenfield;
- close to the airport and facing the sea;
- the innovation park builds on the legacy of Thessaloniki Technology Park (1992) that was located elsewhere;
- Phase 1 under construction; Phase 2 under planning with PPP mode.

Location: MIND, Milan

Area: 0.95 Km².

Expected population: 70,000 with 1500 new jobs.

Phasing: project started in 2020 – exp. completion 2029.





- The site reuses the pavilions and structures left after the EXPO
- €1.5bn public investment for infrastructure and connectivity for EXPO
- Relative proximity with Politecnico
 University (Bovisa campus), Fiera Milano & several motorways.

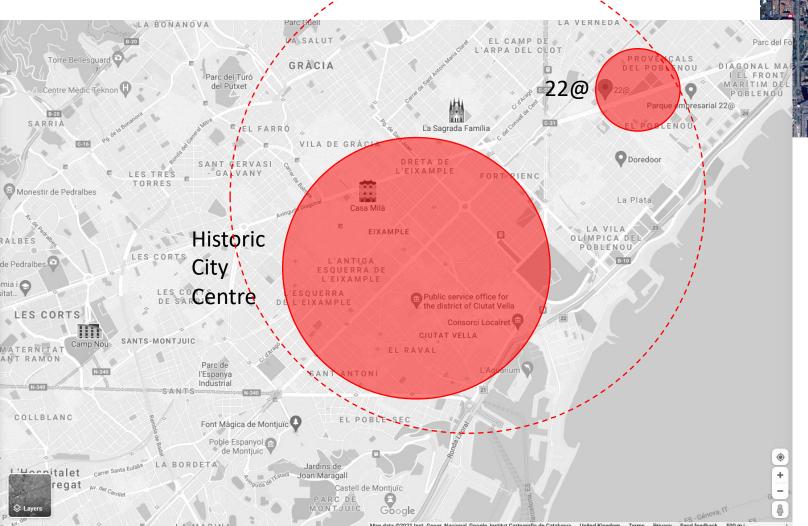
Location: 22@ Barcelona

Area: 1.98 Km²;

800,000 new housing units; 113,526 inhabitants in the 22@ district area in 2018.

8,223 companies & 93,000 professionals.

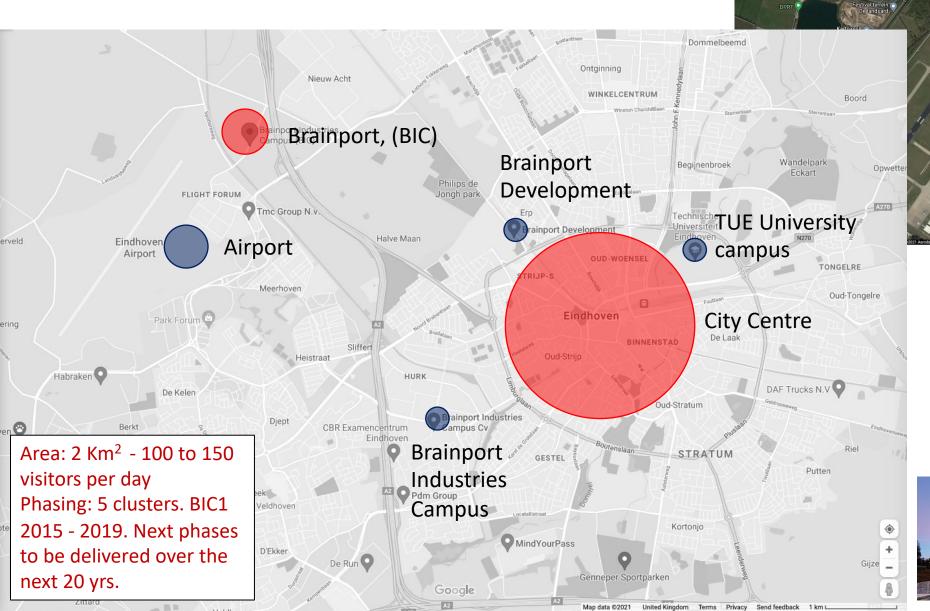
Phasing: works started in 2000 and are still ongoing.





- A former textile district
- building on legacy from 1992 Olympic games & 2004 Forum de les Cultures (works started in 1999); both events contributed to the urbanisation of the area.
- A very urban innovation park, quite integrated in the urban fabric of the city, it's now a fully functioning neighborhood of Barcelona
- Proximity to the seaside and the museum hub of Poblenou.

Location: Brainport (BIC), Eindhoven

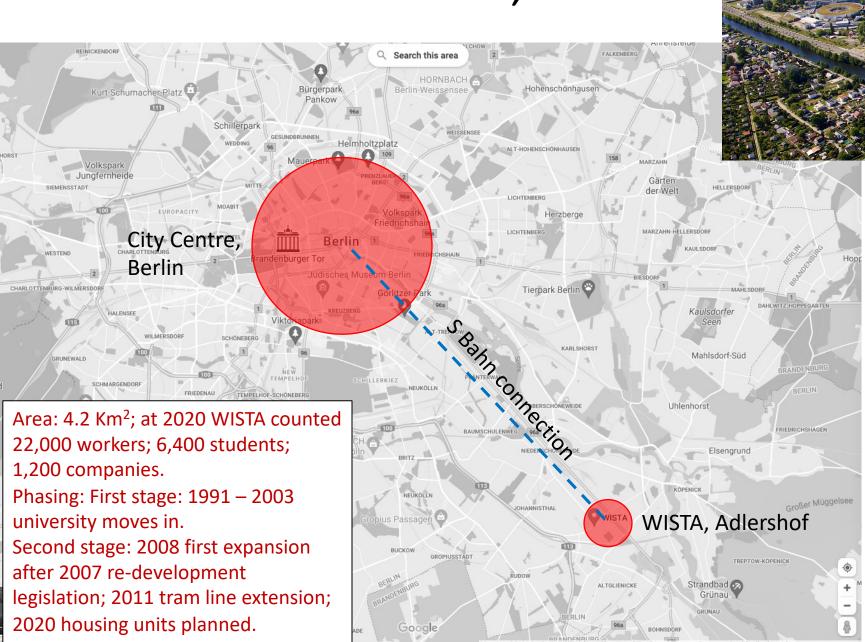




Private ownership and capital example.



Location: WISTA Adlershof, Berlin



- Peripheral location around 40 mins from the city centre by public transport;
- Builds on hundred years legacy of being a technological district of Berlin (started with Johannisthal Air Field in 1910s)
- Then, the site was occupied by the Academy of Science of the GDR.

Main Criteria for the comparative analysis



LOCATION



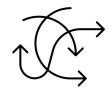
STAKEHOLDERS & SHAREHOLDERS



SIZE & POPULATION



RELATION TO UNIVERSITIES & RESEARCH CENTRES



PHASING



VALUE CREATION, FUNDING & INVESTMENTS



OWNERSHIP, REGULATORY & LEGAL FRAMEWORK



SOCIAL & ENVIRONMENTAL VALUE CREATED



KEY DRIVERS, REGIONAL ECONOMY & SECTORS



INNOVATION CREATION

Key Lessons Learnt:

MIND, Milan

- i) investments (both public and private) in the innovation ecosystems (preliminary tenancy contracts secured) that have driven real estate value.
- ii) Environmental & social value framework of the project.
- iil) Successful place branding strategy.
- iv) Connections to the regional economy.
- v) Effective PPP conditions.

22@District, Barcelona

- i) Successful urban planning law that was able to retain land for social housing and amenities.
- ii) Urban location.
- iii) Successful place branding strategy.

Thess INTEC, Thessaloniki

- i) Landscape & design value added.
- ii) Importance of securing foreign investments and diversify the offer of educational tenants before the implementation of the project.
- iii) Excessive reliance on the public sector funding puts under threat later phases.

WISTA, Adlershof – Berlin

- i) Successful urban planning law for long-term infrastructure delivery.
- ii) **solution were place-based**, to account for local peculiarities & regulatory frameworks.
- iii) Successful place branding strategy and local legacy.
- iv) Need to monitoring the innovation park and continue investing in R&D.

Brainport, Eindhoven

- i) Emerging real estate investment sector, less engaged in regeneration of the surrounding territory.
- ii) An entirely private initiative offers less opportunities to create shared value unless key conditions are established since the beginning and lasting over time.
- iii) When is the saturation point for demand in the region reached?

Key findings

Multidisciplinary skills are required: real estate, economic development and planning are intertwined.

LOCATION & CONTEXT

- Peripheral locations vs urban context & branding.
- Policy will need to be place-based.
- The offer needs to be tailored on the local scale, high-quality & high-profiling to keep up with competitivity
- Pre-existing infrastructure and easy accessibility to the site are always necessary

UNIVERSITIES AND RESEARCH CENTRES

Involving universities and research centres is key.

LEGAL FRAMEWORK AND PLANNING REGULATIONS

Planning for a mix of: new employment & investment opportunities in real estate & other sectors.

FUNDING & INVESTMENTS

- Relying on public subsidies might hamper completion of later phases.
- Attracting private investors will ensure a longer-term success of the project.
- The public sector should set regulatory tools to kickstart and monitor the project.
- R&D expenditures need to be maintained over time. IDs need to adapt and be flexible to absorb new technologies and labour changes.

VALUE CREATION

- Environmental and social value to lift the profile of the ID & attract better tenants.
- Connecting with the regional economy and sectors.

OWNERSHIP AND LEGAL FRAMEWORK – PUBLIC PRIVATE PARTNERSHIPS

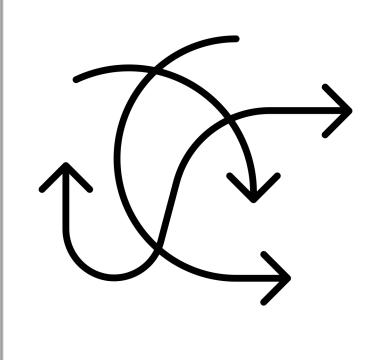
- PPP are too long-term commitments. Other mechanisms exists.
- The strategic vision of the local institution is key in imposing long term goals

Initial qualitative assessment points for innovation districts

There is a necessity of investing in public sector capabilities & skills to set-up, manage and monitor those projects.

High-level criteria for evaluation frameworks for innovation districts:

- Regional economy features and local critical mass;
- Assessment of the location and proximity to amenities;
- Quality of local infrastructure;
- Use of technology and smart cities solutions for the management;
- Presence of a branding strategy;
- Indicators should vary according to the stage of maturity of the project.



There is difference between:

- 1) setting up a new innovation district &
- 2) expanding or investing on an existing one.

Private and Public Sector Interests

MIND. Milan

PUBLIC INTERESTS:

regenerate area of Milan, optimise infrastructure investment from EXPO legacy

PRIVATE INTERESTS:

Capitalise on investment, test new area of RE market

- testing new business model for real estate that value innovation ecosystem and ESG
- pilot for development and application digital twin for planning and managing the site (creation of a dedicated prop-tech company: Podium).

22@District, Barcelona

PUBLIC INTERESTS: urban regeneration of the area

PRIVATE INTERESTS:

Agglomeration effects and economic advantages, concessionary model of 22@Law for (re)development.

Thess INTEC, Thessaloniki

PUBLIC INTERESTS:

boost R&D capacity, employment opportunities and attracting FDI.

PRIVATE INTERESTS:

- •Unlocking housing developments; participation in international value chain.
- •Participating in physically collocated clusters on emerging technologies.

WISTA, Adlershof – Berlin

PUBLIC INTERESTS:

- •WISTA Management GmbH is a no-profit, all profits need to be reinvested in the STP
- •WISTA plan: monetary profits from selling the land.

PRIVATE INTEREST:

- Real estate investors, mostly short-term goals of build to sell (few build-torent)
- •SME user investors, more longer term goals of economic externalities from the agglomeration.

Brainport, Eindhoven

PUBLIC & PRIVATE INTERESTS:

- economic development and improve the competitiveness of the Dutch manufacturing industry
- •Agglomeration effects in the region.



SUGGESTED SCORING & ASSESSMENT CRITERIA

Public Funding for new projects.

ECONOMIC VALUE OUTPUTS

- Business case & projected economic outputs
- Venture capitalists attracted.
- Number of companies attracted.
- Demonstrable linkages with existing regional activities & sectors.
- New infrastructure delivery.
- **Use of technology** & smart cities solutions.
- Alignment with EU funding goals & policy objectives.

SOCIAL VALUE

- Multi stakeholder governance and management.
- Projected number & type of new jobs.
- **Training** opportunities & agreements secured with research institutions.
- Start-up incubation and acceleration services offered.
- Provision of social infrastructures.
- Integration with the context.
- Share of **social housing** included.
- Local population mix and diversity.

ENVIRONMENTAL VALUE

- Net-zero carbon targets and energy efficiency.
- Delivery of green spaces.
- Soil de-contamination costs or flooding mitigation costs.
- Contribution to circular economy goals.
- Local mobility.
- Alignment with new EU regulation.

SUGGESTED SCORING & ASSESSMENT CRITERIA

Public Funding for Existing districts
(Expansion projects, monitoring and management purposes)

ECONOMIC VALUE OUTPUTS

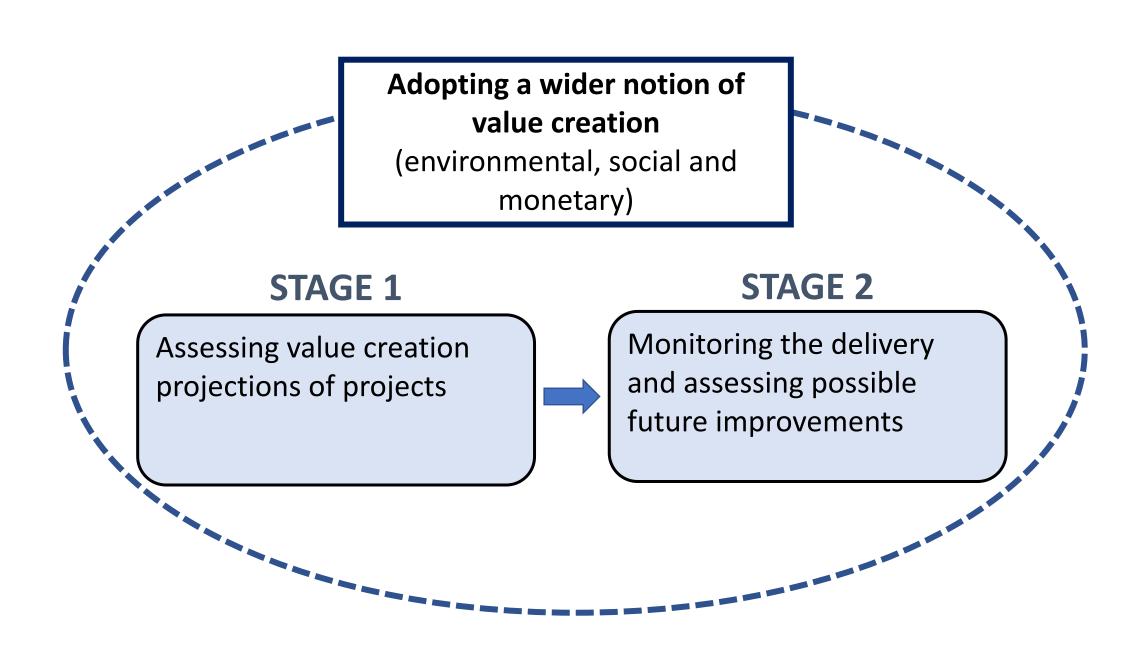
- Monetary income generated since delivery.
- •Taxes collected in the area.
- Cost efficiency of project.
- •Number of registered firms.
- Number of patents.
- •Firm retention & start-up acquisitions rate.
- Volume of international taxable capital attracted.
- (Additional) Infrastructure delivery and digitalization outputs.
- Data generation & collection.

SOCIAL VALUE

- Multi stakeholder governance and management.
- •Number and type of jobs generated.
- •Registered improvements on local socio-economic baselines.
- Training opportunities and research agreements secured.
- •Number of new firms registered in the area through incubation services.
- Provision of additional social services and amenities.
- Social housing units delivered.
- •Social infrastructures delivered.

ENVIRONMENTAL VALUE

- CO2 emissions performances and energy ratings.
- Delivery of green spaces.
- Flexibility and resilience of buildings & mobility.
- Green deals secured with local tenants & stakeholders.
- Alignment with new EU regulation.



Which kind of private sector engagement?

Viability assessment criteria for investors in innovation districts

ECONOMIC GOALS

- Profit margins generated
- Use of preexisting (or publicly funded) infrastructures
- Opportunities for public funding contributions & access to EU dedicated funding frameworks
- Use of public land and assets
- Possibility of capitalization on regional economies and key strength sectors
- Pioneering access to an emerging investment sector
- Possibility for further negotiation with public sector
- High profile tenants' attraction.

ENVIRONMENTAL AND SOCIAL GOALS

- Possibility of attracting high profile tenants & community buy-ins
- Institutional support and buy-in
- More resilience over time of business investment and revenues
- Possibility of spillovers effects and of securing other deals in the region/nation
- Better sustainable and environmental outputs and cut of potential climate change mitigation action costs
- Establishing an international profile & possibility for building a (conscious) reputation in the sector
- More effective branding strategies
- Upskilled workforce
- Attraction of international talents (and therefore additional investments)

KEY ISSUE EMERGED: Logics for profit making in real estate are different than in the start-up and innovation world



REAL ESTATE & INFRASTRUCTURE

- Project promoters lack experience in financing, with increased risks.
- Overcoming uncertainties associated with early-stage financing is key, i.e. lack of market information and difficulty to assess risk.
- Risk management is a challenge.
- Public sector funding critical in early stages to provide key infrastructure.
- Local policy framework, tax regimes, incentives and site assembly issues. Private sector investors prefers to deal with one stakeholder i.e. special purpose vehicle agencies.



INNOVATION & PRIVATE EQUITY

- Knowledge gap between innovation & traditional real estate investors.
- Need to monetize future innovation revenue streams (cf. IP licensing, innovation district data use, etc.) for longer-term goals.
- More data storage for monitoring startups & revenue generation;
- Technology might help
- Convergence and collaboration between stakeholders is needed to succeed.

Key Concerns and emerging issues in Engaging in the delivery of ESGs

PRIVATE SECTOR

- There is no defined, clear and accountable framework to measure social and environmental impacts
- Private sector approach: What are the rewards for reaching impact?
 - ESG is an imperative, the public sector should acquire capability to score them.
 - Sustainability is a win-win proposal: many studies show that sustainable assets attract better tenants, further investors and leads to higher asset value. It is only a longer-term process.

PUBLIC SECTOR

- Divergence between **EU Taxonomy** and the models for innovation: lack of capability of the public sector to deal with complexity and to translate it into investment models.
- The public sector should shift from subsidies to results models.
- EU Taxonomy provides a common ground and language to everyone: the real innovation of the EU Taxonomy is that it is science-based.

Conclusions

- Context and location is very important for IDs: **policy should be place-based** to avoid failures.
- Consider the complexity of stakeholders. What is a failure and for whom?
- Funding frameworks should **adopt a wider notion of value** and take into account the **maturity of the district**.
- There will be competition among IDs & with established locations.
 Critical mass is needed to succeed
- Is a new breed of investors developing that look beyond financials? **ESG/SDG/impacts to factor in** outcomes of innovation districts.
- Are innovation districts as distinct asset class? Not (yet), it is very early days, but they might become one.



THANK YOU Any Questions?







